14.2.3.2 NYPA Formula Rate Implementation Protocols

14.2.3.2.1 General

Template" or "Formula") of this Attachment) to calculate its Annual

Transmission Revenue Requirement ("ATRR") in accordance with the Protocols
set forth herein. NYPA employs an Annual Update Process, which refreshes the
calculation of the ATRR by populating the Formula in Section 14.2.3.1 of this
Attachment with prior-year information from the Financial Report contained in
the NYPA annual report and other historical data from NYPA's books and
records, which are maintained using the FERC Uniform System of Accounts. The
Annual Update Process does not effect any changes to the Formula Rate itself.
NYPA will hold an Open Meeting each year to provide an additional opportunity
for Interested Parties to obtain information about the Annual Update, and will
make the Open Meeting remotely accessible to Interested Parties.

(b) **Protocols Definitions:**

"Accounting Change" means any change in accounting that affects inputs to the Formula Rate or the resulting charges billed under the Formula Rate, including (A) any change in NYPA's accounting policies, practices and procedures (including changes resulting from revisions to the U.S. generally accepted accounting principles) from those in effect during the Calendar Year upon which the most recent Actual ATRR was based that affects the Formula Rate or calculations under the Formula; (B) any change in NYPA's cost allocation policies from those policies or methodologies in effect for the Initial Rate Year or Calendar Year upon which the immediately preceding True-Up Adjustment was based that affects the Formula Rate or calculations under the Formula; (C) the initial implementation of an accounting standard or policy; (D) the initial implementation of accounting practices for unusual or unconventional items where the Commission has not provided specific accounting direction; (E) the implementation of new estimation methods or policies that change prior estimates; and (F) the correction of errors and prior-period adjustments.

- "Actual Annual Transmission Revenue Requirement" ("Actual ATRR") means the actual net annual transmission revenue requirement calculated in accordance with the Formula Rate, using as inputs only those costs and credits properly recorded in NYPA's most recent Financial Report (to the extent the Formula Rate specifies Financial Report data as the input source) or data reconcilable to the Financial Report by the application of clearly identified and supported information that is properly recorded in NYPA's books and records, which books and records are maintained in accordance with (A) the FERC Uniform System of Accounts; (B) NYPA's internal accounting policies and practices; (C) U.S. generally accepted accounting principles; and (D) NYPA's cost allocation policies. Where the reconciliation to the Financial Report is provided through a workpaper, the inputs to the workpaper shall be either taken directly from the Financial Report or reconcilable to the Financial Report by the application of clearly identified and supported information.
- "Annual Review Procedures" means the procedures for review of each Annual Update, as described in these Protocols.
- "Annual Update" means the calculation and publication of the Actual ATRR for the prior Calendar Year, and the Projected ATRR (including the True-Up Adjustment and any Prior Period Adjustment, if applicable) to be applicable for the upcoming Rate Year.
- "Annual Update Process" means the annual process by which NYPA calculates the Annual Update and makes it available to Interested Parties.
- "Calendar Year" means January 1st through December 31st of a given year.
- "Discovery Period" means the period for serving Information Requests pursuant to Section 14.2.3.2.3 of this Attachment, commencing as of the calendar day immediately following the Publication Date and ending one hundred twenty (120) calendar days after the Publication Date. The Discovery Period may be extended only as provided in Sections 14.2.3.2.3(a)(i) and 14.2.3.2.3(a)(v) of this Attachment.
- "Financial Report" means the independently audited financial statements contained in the NYPA annual report which is issued in April of each year for the prior Calendar Year.
- "Formal Challenge" means a dispute regarding an aspect of the Annual Update that is raised with FERC by an Interested Party pursuant to these Protocols, and served on NYPA by electronic service on the date of such filing.
- **"Formula"** means the cost-of-service template and associated schedules shown in Section 14.2.3.1 of this Attachment.
- "Formula Rate" means the Formula together with the Protocols.
- "Information Request" means a request served upon NYPA by an Interested Party within the Discovery Period for information or documents relating to an Annual Update as provided for in these Protocols.

- "Initial Rate Year" means the initial period, from the date the rates are first made effective by the Commission through June 30, 2016.
- "Interested Party" includes, but is not limited to, customers under the Tariff, state utility regulatory commissions, consumer advocacy agencies, and state attorneys general.
- "NYPA Exploder List" means an e-mail list maintained by NYPA that includes all Interested Parties who have notified NYPA of their intent to be included. Interested Parties can subscribe to the NYPA Exploder List on the NYPA website.
- "Open Meeting" means an open meeting and conference call (in webinar format) that shall permit NYPA to explain and clarify, and shall provide Interested Parties an opportunity to seek information and clarification concerning the Annual Update. The Open Meeting shall be held no earlier than twenty (20) calendar days and no later than fourty (40) calendar days after the Publication Date. NYPA shall provide notice of the Open Meeting no less than fifteen (15) calendar days prior to such meeting via the NYPA Exploder List and by posting on the ISO website.
- "Other Developers" is defined as that term is defined in Section 31.1.1 of Attachment Y of the ISO OATT.
- "Preliminary Challenge" means a written notification by an Interested Party to NYPA, during the Review Period, of any specific challenge to the Annual Update.
- "Prior Period Adjustment" means any change to the True-Up Adjustment agreed upon or determined through the review and challenge procedures outlined in these Protocols that is carried forward with interest to the subsequent True-Up Adjustment.
- "Projected Annual Transmission Revenue Requirement" ("Projected ATRR") means the Actual ATRR for the prior Calendar Year as adjusted to reflect the True-Up Adjustment and any Prior Period Adjustments.
- "Protocols" means the Formula Rate implementation protocols set forth in Section 14.2.3.2 of this Attachment.
- "Publication Date" means the date of the posting on the ISO website (in a workable Excel format with cell formulas and links intact) of the Annual Update. The Publication Date shall be no later than July 1st, provided, however, that if July 1st should fall on a weekend or a holiday recognized by FERC, then the posting or filing shall be due no later than the next business day, and the Publication Date shall correspond to the actual posting or filing date.
- "Rate Year" means July 1st of a given Calendar Year through June 30th of the succeeding Calendar Year.
- "Review Period" means the period during which an Interested Party may review the Annual Update calculations and make a Preliminary Challenge. The Review Period commences as of the calendar day immediately following the Publication Date and ends on the later of (1) January 15 following the Publication Date; (2) sixty (60) calendar days after the close of the Discovery

Period; or (3) thirty (30) calendar days after NYPA has responded to all timely submitted information requests.

"True-Up Adjustment" means the amount of under- or over-collection of NYPA's Actual ATRR during the preceding Calendar Year, measured by the difference between the Actual ATRR and the transmission revenues received by NYPA during the preceding Calendar Year, plus interest, as calculated on Schedule F3 of the Formula using the interest rates specified in 18 C.F.R. § 35.19a.

14.2.3.2.2 Annual Update Process

- (a) The Projected ATRR derived pursuant to the Formula Rate each year shall be applicable to services during the upcoming Rate Year.
- (b) On or before the Publication Date of each year, as part of the Annual Update

 Process, NYPA shall:
 - (i) Calculate the Actual ATRR for the preceding Calendar Year;
 - (ii) Calculate the Projected ATRR, reflecting the True-Up Adjustment and any
 Prior Period Adjustments, for the upcoming Rate Year;
 - (iii) Post on the ISO website:
 - (A) the Annual Update, including a data-populated Formula Rate

 Template and underlying workpapers in native "workable" Excel file format with

 all formulas and links intact;
 - (B) sufficiently detailed supporting documentation, including underlying data and calculations, that explains the source and derivation of any data affecting the Formula that is not drawn directly from NYPA's Financial Report, such that Interested Parties can replicate the calculation of the Formula results using the Financial Report and can verify that each input is consistent with the requirements of the Formula Rate;

- (C) the date, time, location, and call-in information for the Open Meeting;
- (c) Within five (5) calendar days of the Publication Date, NYPA shall notify

 Interested Parties via the NYPA Exploder List of the posting of the Annual

 Update and the date, time, location, and call-in information for the Open Meeting.
- (d) The Annual Update for the Rate Year:
 - (i) Shall identify and provide a narrative explanation of Accounting Changes and their impacts on inputs to the Formula Rate or resulting charges billed under the Formula Rate;
 - (ii) Shall identify and provide a narrative explanation of any items included in the Formula at an amount other than on a historic cost basis (e.g., fair value adjustments), and their impacts on inputs to the Formula Rate or resulting charges billed under the Formula Rate;
 - (iii) Shall be based on NYPA's Financial Report;
 - (iv) Shall provide the Formula Rate calculations and all inputs thereto, as well as supporting documentation and workpapers for data that are used in the Formula Rate that are not otherwise available in the Financial Report; 1
 - (v) Shall provide underlying data for Formula Rate inputs that provide greater granularity than is required for the Financial Report;
 - (vi) Shall be subject to challenge and review in accordance with the procedures set forth in these Protocols;

¹ It is the intent of the Formula Rate, including the supporting explanations and allocations described therein, that each input to the Formula Rate will be either taken directly from NYPA's Financial Report or reconcilable to the Financial Report by the application of clearly identified and supported information.

- (vii) Shall not seek to modify the Formula Rate and shall not be subject to challenge by anyone seeking to modify the Formula Rate (i.e., all such modifications/amendments to the Formula Rate shall require, as applicable, a Section 205 or Section 206 filing with FERC);
- (viii) Shall identify any changes in the Formula references to NYPA's Financial Report:
- (ix) Shall identify all material adjustments made to NYPA's Financial Report data in determining Formula inputs, including relevant footnotes to the Financial Report and any adjustments not shown in the Financial Report; and
- (x) Shall reflect any corrections or modifications to NYPA's Financial Report if said corrections or modifications are made prior to the Publication Date and would affect the True-Up Adjustment for a prior Rate Year. The True-Up Adjustment for each Rate Year(s) affected by the corrections or modifications shall be updated to reflect the corrected or modified Financial Report and the Annual Update and shall incorporate the changes in such True-Up Adjustment for the next effective Rate Year(s), with interest. Corrections or modifications to a Financial Report filed after the Publication Date of an Annual Update and not included in a revised Annual Update shall be incorporated in the next True-Up Adjustment or Annual Update, as applicable. NYPA shall report in a timely manner to the ISO and to Interested Parties, via the NYPA Exploder List, any corrections or modifications to its Financial Report, that affect the past or present implementation of the Formula Rate, whether such corrections or modifications have the effect of increasing or decreasing the resulting transmission rates.

(e) Joint Informational Meeting

NYPA shall endeavor to coordinate with other Transmission Owners and Other Developers using formula rates to recover the costs of transmission projects under the ISO OATT that utilize the same regional cost sharing mechanism and to hold annual joint informational meetings to enable all Interested Parties to understand how those Transmission Owners and Other Developers are implementing their formula rates for recovering the costs of such projects. No less than fifteen (15) calendar days prior to such meeting, NYPA shall provide notice of the joint informational meeting, including the date, time, location, and call-in information, via the NYPA Exploder List and by posting this information on the ISO website. NYPA shall make the joint informational meeting remotely accessible to Interested Parties.

14.2.3.2.3 Annual Review Procedures

Each Annual Update shall be subject to the following Annual Review Procedures:

(a) Discovery Period

- (i) Interested Parties shall have up to one hundred twenty (120) calendar days after the Publication Date (unless such period is extended with the written consent of NYPA or by FERC order) to serve reasonable Information Requests on NYPA.

 If the deadline for Interested Parties should fall on a weekend or a holiday recognized by FERC, then Information Requests shall be due no later than the next business day. Such Information Requests shall be limited to what is or may reasonably be necessary to determine:
 - (A) The extent or effect of an Accounting Change;

	Whether the Annual Update fails to include data properly recorded		
in accor	ance with these Protocols;		
	The proper application of the Formula Rate and the procedures in		
these Pr	cocols;		
	The accuracy of data and consistency with the Formula Rate of the		
calculat	ns included in the Annual Update (including the Actual ATRR,		
Projecte	ATRR, True-Up Adjustment, and any Prior Period Adjustment) under		
review;			
	The prudence of the costs and expenditures included in the Annual		
<u>Update</u>	nder review, including information on procurement methods and cost		
control	control methodologies;		
	The effect of any change to the underlying Uniform System of		
Accoun	or the Financial Report; and		
	Any other information that may reasonably have substantive effect		
on the c	culation of the charge pursuant to the Formula Rate.		
-	ne Information Requests shall not otherwise be directed to ascertaining		
whether	he Formula Rate is just and reasonable.		
<u>(ii)</u>	YPA shall make a good faith effort to respond to Information Requests		
<u>pertaini</u>	g to the Annual Update within fifteen (15) business days of receipt of		
such rec	ests. NYPA shall respond to all Information Requests submitted during		
the Disc	very Period by no later than November 30 following the Publication		
Date, or	hirty (30) calendar days after the close of the Discovery Period,		
whicher	r is later. If the deadline should fall on a weekend or a holiday		

- recognized by FERC, then NYPA's responses to Information Requests shall be due no later than the next business day.
- (iii) NYPA shall post all Information Requests, and NYPA's responses to

 Information Requests, on the ISO website and will distribute a link to the website
 to Interested Parties via the NYPA Exploder List; except, however, if responses to
 Information Requests include material deemed by NYPA to be confidential, such
 information will not be publicly posted, but confidential information will be made
 available to requesting parties provided that a confidentiality agreement is
 executed by NYPA and the requesting party.
- (iv) NYPA shall be precluded from claiming settlement privilege with respect to responses to Information Requests pursuant to these Protocols in any subsequent FERC proceeding addressing NYPA's Annual Update.
- disputes related to Information Requests submitted in accordance with these

 Protocols, NYPA or the Interested Party may petition FERC to appoint an

 Administrative Law Judge as a discovery master. The discovery master shall have the power to issue binding orders to resolve discovery disputes, and compel the production of discovery, as appropriate, in accordance with these Protocols, and, if deemed appropriate, to extend the Discovery Period and Review Period to permit completion of the discovery process.
- (vi) All information produced pursuant to these Protocols may be included in
 any Preliminary or Formal Challenge, in any other proceeding concerning the
 Formula Rate initiated at FERC pursuant to the FPA, or in any proceeding before

the U.S. Court of Appeals to review a FERC decision involving the Formula Rate.

NYPA may, however, designate any response to an Information Request as

confidential if the information conveyed is not publicly available and if NYPA in

good faith believes the information should be treated as confidential. Interested

Parties' representatives shall treat such response as confidential in connection

with any of the proceedings discussed in this Section 14.2.3.2 of this Attachment;

provided, however, that when so used, such response shall initially be filed under

seal (unless the claim of confidentiality is waived by NYPA), subject to a later

determination by the presiding authority that the material is, in whole or part, not

entitled to confidential treatment.

(b) Challenges and Resolution of Challenges

(i) Any Interested Party shall have the duration of the Review Period to review the inputs, supporting explanations, allocations, and calculations, and to submit a Preliminary Challenge. The Review Period ends on the later of (1)

January 15 following the Publication Date; (2) sixty (60) calendar days after the close of the Discovery Period; or (3) thirty (30) calendar days after NYPA has responded to all timely submitted information requests. If the deadline for Interested Parties to submit Preliminary Challenges should fall on a weekend or a holiday recognized by FERC, then Preliminary Challenges shall be due no later than the next business day. An Interested Party submitting a Preliminary Challenge must specify the inputs, supporting explanations, allocations, calculations, or other information to which it objects, and provide an appropriate explanation and documents to support its challenge.

- (ii) NYPA shall promptly post all Preliminary Challenges, and written responses by NYPA to Preliminary Challenges, on the ISO website and will distribute a link to the website to Interested Parties via the NYPA Exploder List; except, however, if Preliminary Challenges or responses to Preliminary Challenges include material deemed by NYPA to be confidential, such information will not be publicly posted, but confidential information will be made available to requesting parties provided that a confidentiality agreement is executed by NYPA and the requesting party.
- Challenge within twenty (20) business days, and NYPA and any Interested Party raising a Preliminary Challenge shall attempt in good faith to resolve the Preliminary Challenge in a timely manner. Where applicable, NYPA shall appoint senior representatives to work with Interested Parties to resolve Preliminary Challenges. If NYPA disagrees with such challenge, NYPA will provide the Interested Party(ies) with an explanation supporting the inputs, supporting explanations, allocations, calculations, or other information. NYPA shall respond to all Preliminary Challenges submitted during the Review Period by no later than February 15 following the Publication Date or thirty (30) calendar days after the close of the Review Period, whichever is later. If the deadline should fall on a weekend or a holiday recognized by FERC, then NYPA's response to Preliminary Challenges shall be due no later than the next business day.

- (iv) An Interested Party shall make a good faith effort to raise all issues in a Preliminary Challenge; however, the failure to raise an issue in a Preliminary Challenge shall not act as a bar to raising the issue in a Formal Challenge provided the Interested Party raised one or more other issues in a Preliminary Challenge.
- until April 15 following the Publication Date or thirty (30) calendar days after

 NYPA makes its informational filing, whichever is later, to make a Formal

 Challenge with FERC, which shall be served on NYPA by electronic service on
 the date of such filing. If the deadline for Interested Parties should fall on a

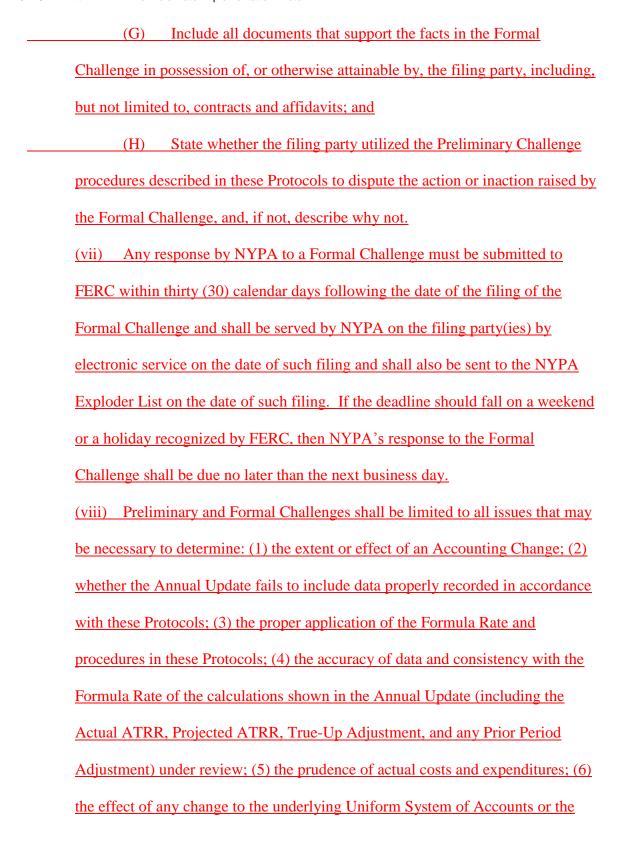
 weekend or a holiday recognized by FERC, then Formal Challenges shall be due
 no later than the next business day. An Interested Party shall file a Formal

 Challenge in the new docket assigned to NYPA's informational filing. Nothing in
 this paragraph shall alter the rights of any party to file a complaint under Section
 206 of the FPA regarding NYPA's Formula Rate.
- (vi) Formal Challenges shall satisfy all of the following requirements:
- (A) Clearly identify the action or inaction which is alleged to violate the Formula Rate or Protocols;
- (B) Explain how the action or inaction violates the Formula Rate or Protocols;
 - (C) Set forth the business, commercial, economic or other issues

 presented by the action or inaction as such relate to or affect the party filing the

 Formal Challenge, including:

 (1) The extent or effect of an Accounting Change;
 (2) Whether the Annual Update fails to include data properly recorded
in accordance with these Protocols;
 (3) The proper application of the Formula Rate and procedures in
these Protocols;
 (4) The accuracy of data and consistency with the Formula Rate of the
calculations shown in the Annual Update (including the Actual ATRR, Projected
ATRR, True-Up Adjustment, and any Prior Period Adjustment) under review;
 (5) The prudence of actual costs and expenditures;
 (6) The effect of any change to the underlying Uniform System of
Accounts or the Financial Report; or
 (7) Any other information that may reasonably have substantive effect
on the calculation of the charge pursuant to the Formula.
 (D) Make a good faith effort to quantify the financial impact or burden
(if any) created for the party filing the Formal Challenge as a result of the action
or inaction;
 (E) State whether the issues presented are pending in an existing
Commission proceeding or a proceeding in any other forum in which the filing
party is a party, and if so, provide an explanation why timely resolution cannot be
achieved in that forum;
 (F) State the specific relief or remedy requested, including any request
for stay or extension of time, and the basis for that relief;



Financial Report; or (7) any other information that may reasonably have

substantive effect on the calculation of the charge pursuant to the Formula.

(ix) In any proceeding on a Formal Challenge, or proceeding initiated sua sponte by FERC challenging an Annual Update or an Accounting Change, NYPA shall bear the burden of proof, consistent with Section 205 of the FPA, with respect to the correctness of its Annual Update and/or the Accounting Change, and with respect to proving that it has correctly applied the terms of the Formula Rate consistent with these Protocols. Nothing herein is intended to alter the burdens applied by FERC with respect to prudence challenges.

- (x) Failure to make a Preliminary Challenge or Formal Challenge as to any

 Annual Update shall not act as a bar to a Preliminary Challenge or Formal

 Challenge related to the same issue in any subsequent Annual Update to the

 extent such issue affects the subsequent Annual Update.
- (c) Challenges to Accounting Changes
 - (i) Preliminary Challenges or Formal Challenges related to Accounting

 Changes are not intended to serve as a means of pursuing changes to the Formula

 Rate.
 - (ii) Failure to make a Preliminary Challenge with respect to an Accounting

 Change to an Annual Update shall not act as a bar with respect to making a

 Formal Challenge regarding the Accounting Change to that Annual Update,

 provided the Interested Party submitted a Preliminary Challenge with respect to

 one or more other issues. Nor shall failure to make a Preliminary Challenge or

 Formal Challenge with respect to an Accounting Change as to any Annual Update

act as a bar to a Preliminary Challenge or Formal Challenge related to that

Accounting Change in any subsequent Annual Update to the extent such

Accounting Change affects the subsequent Annual Update.

(iii) Preliminary Challenges or Formal Challenges related to Accounting

Changes shall be subject to the procedures and limitations in Section 14.2.3.2.3(b)

of this Attachment. It is recognized that resolution of Formal Challenges

concerning Accounting Changes may necessitate adjustments to the Formula

input data for the applicable Annual Update or changes to the Formula to achieve

a just and reasonable end result consistent with the intent of the Formula.

14.2.3.2.4 Changes Pursuant to Annual Update Process

Any changes to the data inputs, including but not limited to revisions to NYPA's

Financial Report, or as the result of any FERC proceeding to consider the Annual Update, or as a result of the Annual Review Procedures set forth herein, shall be incorporated into the Formula and into the charges produced by the Formula (with interest determined in accordance with 18 C.F.R. § 35.19a) in the Annual Update for the next effective Rate Year as a Prior Period Adjustment. This reconciliation mechanism shall apply in lieu of mid-Rate Year adjustments and any associated refunds or surcharges. However, actual refunds or surcharges (with interest determined in accordance with 18 C.F.R. § 35.19a) shall be made, as appropriate, in the event that the Formula Rate is replaced by a stated rate for NYPA.

14.2.3.2.5 Changes to the Formula Rate

(a) The following Formula inputs shall be stated values to be used in the Formula
until changed pursuant to an FPA Section 205 or Section 206 proceeding: (i) rate
of return on common equity; (ii) Post-Retirement Benefits other than Pensions

- ("PBOPs") expense; and (iii) the depreciation and/or amortization rates as set forth in Schedule B3 to the Formula.
- (b) Except as specifically provided herein, nothing in these Protocols shall be deemed to limit in any way (i) the right of NYPA to file unilaterally, pursuant to Section 205 of the FPA and the regulations thereunder, to change the Formula Rate or any of its stated inputs or to replace the Formula Rate with a stated rate, or (ii) the right of any other party to challenge inputs to, or the implementation of, or to request changes to, the Formula Rate pursuant to Section 206, or any other applicable provision, of the FPA and the regulations thereunder.
- (c) NYPA may, at its discretion and at a time of its choosing, make a limited filing

 pursuant to Section 205 to change stated values in the Formula Rate for

 amortization/depreciation rates and PBOPs expense. The sole issue in any such

 limited Section 205 filing shall be whether such proposed changes or recovery are

 just and reasonable, and shall not include other aspects of the Formula Rate.

14.2.3.2.6 Informational Filing

By March 15 following the Publication Date or by sixty (60) calendar days following the close of the Review Period, whichever is later, NYPA shall submit to FERC an informational filing of its Annual Update for the Rate Year. If the deadline should fall on a weekend or a holiday recognized by FERC, then the informational filing shall be due no later than the next business day. Within five (5) calendar days of submitting the informational filing, NYPA shall notify Interested Parties via the NYPA Exploder List that it has made its informational filing, and shall post the docket number assigned to the informational filing on the ISO website. This informational filing must include the information that is reasonably necessary to determine: (1)

that input data under the Formula Rate are properly recorded in any underlying schedules and workpapers; (2) that NYPA has properly applied the Formula and these Protocols; (3) the accuracy of data and the consistency with the Formula Rate of the Actual ATRR, Projected ATRR (including any True-Up Adjustment and Prior Period Adjustments), and rates under review; (4) the extent and effects of Accounting Changes that affect Formula inputs; and (5) the reasonableness of projected costs. The informational filing must also describe any corrections or adjustments made during the Review Period or as a result of the Preliminary Challenge process, and must describe all aspects of the Annual Update or its inputs that are the subject of an ongoing dispute under the Preliminary Challenge procedures. Any challenges to the implementation of the Formula must be made through the annual review and challenge procedures described in these Protocols or in a separate complaint proceeding, and not in response to the informational filing.